

1 Thomas M. Bruen, attorney at law, with the Law Offices of Thomas M. Bruen, P.C., and William G. Beck,
2 attorney at law, with the law firm of Lathrop & Gage LLP. The public was given the opportunity to testify,
3 evidence was received and the matter was submitted. The Hearing Board finds and decides as follows:

4 **FINDINGS OF FACT**

5 1. Petitioner is a body corporate and politic established and existing pursuant to H&S Code
6 §40000, *et seq.* and §40400, *et seq.*, and is the sole and exclusive local agency with the responsibility for
7 comprehensive air pollution control in the South Coast Basin.

8 2. Respondent BFI, doing business as "Sunshine Canyon Landfill," owns and operates a
9 landfill/solid waste disposal site located at 14747 San Fernando Road, Sylmar, California 91342 (hereinafter
10 referred to as "Sunshine Canyon Landfill" or the "Facility"), SCAQMD Facility ID #49111, subject to the
11 District's jurisdiction and District Rules.

12 3. **California H&S Code §41700 and District Rule 402** prohibit the discharge from any source
13 whatsoever of such quantities of air contaminants or other material which cause injury, detriment, nuisance,
14 or annoyance to any considerable number of persons or to the public, or which endanger the comfort, repose,
15 health or safety of any such persons or the public, or which cause, or have a natural tendency to cause, injury
16 or damage to business or property.

17 4. Sunshine Canyon Landfill operates under a Solid Waste Facility Permit issued by the
18 California Department of Resources Recycling and Recovery ("CalRecycle") and handles approximately a
19 third of the daily waste of all of Los Angeles County. Sunshine Canyon Landfill receives almost 9,000 tons
20 of municipal solid waste per day.

21 5. The municipal solid waste disposed of in Sunshine Canyon Landfill generates landfill gas as
22 it decomposes. The major components of landfill gas are methane and carbon dioxide, and odorous gases in
23 lesser concentrations. Landfill gas, unless adequately collected, may escape from the landfill into the
24 atmosphere. Landfill disposal can also cause fresh trash odors. Liquids emanating from the surface of the
25 landfill may also cause odors.

26 6. Landfill gas collected from Sunshine Canyon Landfill is flared at multiple flare stations. The
27 flares at Sunshine Canyon Landfill are able to operate at a maximum combined total flow rate of 18,000

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1 standard cubic feet per minute (scfm). The collected landfill gas is also sold to a third party who operates a
2 gas-to-energy facility and produces electricity from combustion of landfill gas in turbines.

3 7. The District alleges Respondents are insufficiently collecting the amount of landfill gas
4 currently generated at Sunshine Canyon Landfill, which can contribute to emissions of landfill gas from the
5 surface of the landfill including odorous gases. The District further alleges Respondents are failing to
6 adequately treat fresh trash odors generated at the Facility, which can cause odor emissions from the landfill
7 during morning hours.

8 8. The District has received over four hundred odor complaints beginning in January 2017
9 through the present, from the public and elementary school staff working and living near Sunshine Canyon
10 Landfill alleging the Facility as the source of the odor. The District has traced the odors back to Sunshine
11 Canyon Landfill on numerous occasions.

12 9. The District alleges the odors are the result of insufficient gas collection, inadequate
13 treatment of incoming daily waste, and inadequate daily and intermediate cover procedures.

14 10. Pursuant to District Rule 1150.1(e)(3), Respondents must conduct instantaneous and
15 integrated monitoring of the landfill's surface. Monitoring conducted by Respondent demonstrates that
16 Respondents are not controlling surface emissions sufficiently at the Facility based on the frequency of high
17 surface emissions reported in Sunshine Canyon Landfill's District Rule 1150.1 monitoring reports.

18 11. As a result of the odors emanating from Sunshine Canyon Landfill, a considerable number
19 of persons living in the community and elementary school staff and students near the Facility have been
20 forced to remain indoors.

21 12. From October 25, 2013, through present, the District has issued over ninety Notices of
22 Violation ("NOVs") against the Respondents for violating District Rule 402 and H&S Code § 41700.

23 13. Respondents have implemented numerous odor control measures through several previous
24 Stipulated Order for Abatement proceedings with this Board. However, despite these measures, Respondents
25 have been unable to conduct operations at the Sunshine Canyon Landfill without being in violation of state
26 law and SCAQMD Rules and Regulations regarding odor nuisance.

27 14. The City of Los Angeles City Council and the County of Los Angeles Board of Supervisors
28 designated the Sunshine Canyon Landfill Local Enforcement Agency (SCL-LEA) to be the primary local

1 agency that provides the regulatory permitting, enforcement, and operational compliance oversight at
2 Sunshine Canyon Landfill on behalf of the California Environmental Protection Agency's Cal Recycle.¹

3 15. Numerous regulatory agencies, including the South Coast Air Quality Management District,
4 SCL-LEA, Los Angeles County Regional Planning, City of Los Angeles Planning Department, City of Los
5 Angeles Bureau of Sanitation, the Los Angeles Regional Water Quality Control Board, the California
6 Department of Toxics Substances Control, and other state or local agencies, have jurisdiction over
7 Respondent and/or Respondent's affiliates' transfer stations.

8 16. Given the number of regulatory agencies involved and potential for events beyond the control
9 of Respondent, the SCAQMD recognizes that the necessity to modify this Order may arise. In the event that
10 a petition for modification of the requested Order is filed that asks this Hearing Board to make a finding that
11 delay in performance or non-performance of any requirement of this Order was the result of a Force Majeure,
12 the following definition shall apply: Force Majeure includes any act of God, war, fire, earthquake, flood, or
13 natural catastrophe; civil disturbance, labor strike, vandalism, sabotage, or terrorism; restraint by court order
14 or public authority or agency; or the inability, despite Respondent's demonstration that it exercised due
15 diligence and best efforts, to obtain sufficient food waste or a consent, permit or approval necessary for
16 Respondent's performance of any of the requirements of this Order. Force Majeure shall not include normal
17 inclement weather, economic hardship, or inability to pay.

18 17. On April 2, 2015, the SCL-LEA Board of Directors passed a motion directing the SCL-LEA
19 Program Manager, "upon completion of the review of both SCAQMD consultants' reports, to provide the
20 Board members with a report of the SCL-LEA recommendations along with the technical backup,
21 documentation and reasoning for those recommendations."

22 18. In response to the direction provided by its governing board, the SCL-LEA produced a report
23 entitled "SUNSHINE CANYON LANDFILL LOCAL ENFORCEMENT AGENCY COMPILATION OF
24 POTENTIAL MITIGATION PRACTICES AND PROGRAMS," dated September 2015. The report in its
25 entirety is available at

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27 ¹ An LEA is an entity designated by the governing body of a county or city and is empowered to implement delegated
28 California Environmental Protection Agency's Cal Recycle programs and locally designated activities.

1 [http://docs.google.com/viewer?a=v&pid=sites&srcid=c2NsbGVhLm9yZ3xzY2xsZWZ3ZWJzaXRlfGd4Oj](http://docs.google.com/viewer?a=v&pid=sites&srcid=c2NsbGVhLm9yZ3xzY2xsZWZ3ZWJzaXRlfGd4OjNlMmlyYjQ1ZWNmNjAxMDE)
2 [NlMmlyYjQ1ZWNmNjAxMDE](http://docs.google.com/viewer?a=v&pid=sites&srcid=c2NsbGVhLm9yZ3xzY2xsZWZ3ZWJzaXRlfGd4OjNlMmlyYjQ1ZWNmNjAxMDE).

3 19. The two (2) reports prepared at the direction of the District by experts in the field of trash
4 odor and landfill gas collection, concluded that Sunshine Canyon Landfill required improvements in:
5 intermediate cover, daily cover, use of alternative daily cover, additional baropneumatic field testing, enhance
6 drainage of leachate, investigation of landfill gas migration and surface leakage on sideslopes, and landfill
7 gas quality monitoring. The District is relying on these recommendations in the reports for the conditions in
8 this Order for Abatement.

9 20. AB 1826 provided that by April 1, 2016, businesses that generate eight cubic yards or more
10 of organic waste per week were required to arrange for organic waste recycling services. By January 1, 2017,
11 the threshold amount of organic waste generated per week will be reduced to 4 cubic yards or more.
12 Additional and on-going deadlines require local jurisdictions to provide information, prepare annual reports,
13 and conduct formal reviews. By January 1, 2019, the mandatory organic waste recycling will be expanded
14 to include commercial solid waste. If CalRecycle determines that the statewide disposal of organic waste in
15 2020 has not been reduced by 50 percent of the level of disposal during 2014, the organic recycling
16 requirements on businesses will be expanded and certain exemptions may be eliminated.

17 21. Evidence presented, including expert testimony, demonstrates that the Food Waste and
18 Organics Diversion Program conditions in this Order will assist in achieving state mandates directed towards
19 greenhouse gas reductions and organic waste recycling on an expedited basis with measures that are otherwise
20 not required of Respondent by law. Further, the Food Waste and Organics Diversion Program conditions in
21 this Order are not required of Respondent as part of its franchise agreement with the City of Los Angeles.

22 22. Evidence further supports conditions directed towards organics removal as this creates a
23 leveraged effect: diverting organic materials away from the landfill results in less odorous trash and trash that
24 is less dense and more permeable. This has the effect of reducing landfill gas generation while improving the
25 landfill gas collection system's efficiency.

26 23. Increasing the existing infrastructure to process organic and food waste using alternative
27 methods, although not required by AB 1826, is essential to the success of this legislation.

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1 24. The District has consulted with several public agencies, including the Los Angeles County
2 Sanitation District (LACSD), in developing the terms and conditions of this stipulated order. Evidence
3 presented has shown that the diversion of food waste will help reduce the amount of landfill gas generated at
4 the landfill and will contribute to the reduction of potential odors from the landfill. Pursuant to this Order,
5 Respondent will cause to be constructed a food waste pre-processing facility to be operated at the American
6 Transfer Station that will be able to send pre-processed food waste from the American Transfer Station to the
7 LACSD's Carson waste water treatment plant. LACSD is expanding their capacity to digest such pre-
8 processed food waste at that facility. The Carson facility is also expected to generate renewable energy as a
9 byproduct of the anaerobic digestion of this pre-processed waste.

10 25. The District and Respondent disagree as to whether Respondent was, is, or has been in
11 violation of H&S Code §41700 and District Rule 402. The District alleges that Respondent is unable to
12 conduct operations at the Facility plant without being in violation of H&S Code §41700 and District Rule
13 402. The Order set forth hereinafter is likely to result in lawful operations by Respondent with respect to
14 complying with SCAQMD rules and regulations, including SCAQMD Rule 402.

15 26. District Rule 806(b) and H&S Code §42451(b) permit the Hearing Board to issue a stipulated
16 order for abatement upon the terms and conditions set forth in the stipulated Findings and Decision without
17 making findings regarding: (a) whether Respondent is in violation of H&S Code §41700, or any District rule
18 or regulation; (b) whether the order will not constitute a taking of property without due process of law; and
19 (c) whether the order results in closing an otherwise lawful business, such closing would not be without a
20 corresponding benefit in reducing air contaminants.

21 **CONCLUSIONS**

22 27. The Order set forth hereinafter is likely to mitigate the conditions contributing to the odor
23 nuisance and further compliance with SCAQMD rules and regulations. This Order is intended to help reduce
24 air emissions impacts to the nearby communities, implement steps to reduce any public health impacts that
25 may exist, and alleviate odors while a more permanent solution is achieved.

26 28. The District, by this Petition, seeks a Stipulated Order for Abatement to impose certain
27 conditions on Respondent's operation of its Facility. The District believes that such conditions will bring
28 Respondent's operation in compliance with the District's rules.

1 29. It is not unreasonable to require Respondent to comply with District rules and regulations.

2 30. The issuance of a Stipulated Order for Abatement upon a fully noticed hearing would not
3 constitute a taking of property without due process of law.

4 31. This Stipulated Order for Abatement is not intended to be nor does it act as a variance.

5 **ORDER**

6 THEREFORE, subject to the aforesaid statements and good cause appearing, the Hearing Board
7 hereby orders Respondent to immediately cease and desist from operating the Facility in a manner that
8 violates H&S Code §41700 and District Rule 402, or in the alternative comply with the following conditions
9 and increments of progress:

10 **CONDITIONS AND INCREMENTS OF PROGRESS**

11 **Hours of Operation**

12 1. Respondent shall submit to the District, the SCL-LEA, the Los Angeles County Department
13 of Public Works, and the Los Angeles City Bureau of Transportation within ten (10) business days of the
14 issuance of this Order, a Traffic Mitigation Program that establishes a program to address unnecessary truck
15 trips and reduce queuing of trucks outside the Facility potentially resulting from the change in operational
16 hours described below. The program shall address, at minimum, the following: (1) a schedule for regular
17 landfill users (such as commercial and municipal haulers as well as transfer trucks/trailers) that minimizes
18 queuing along San Fernando Boulevard and diversions to other landfills, and (2) and a plan to reserve landfill
19 capacity for small commercial and private users.

20 2. Respondent shall upon issuance of this Order, prohibit the unloading/dumping of transfer
21 trailer loads from all Republic transfer stations and from all third parties, including the City of Los Angeles
22 Bureau of Sanitation, from occurring any earlier than 9 am during weekdays and Saturdays.

23 a. Respondent shall, during modified operating hours, provide funding for independent
24 third party odor monitoring at or near Van Gogh Charter School during the hours of 6
25 am through 9 am. Respondent shall require the Odor Monitors to take measures to
26 prevent odor fatigue and to keep records. Such records shall include an odor ranking
27 taken every twenty (20) minutes that includes location, wind condition, and an odor

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1 assessment using a consistent scale. The Independent Third Party Monitor shall report
2 directly to the District, with a copy to Respondent.

3 i. The objectives of this assessment are to identify significant findings and issue
4 recommendations and best practices related to the following key areas:

5 1. Timeliness, quality, accuracy, and usefulness of forecasting adverse
6 weather to reduce the detection of landfill odors at the school.

7 2. Effectiveness of Respondent's internal and external coordination and
8 collaboration at implementing the adverse weather protocol.

9 3. Effectiveness of forecasting and use of the weather sources listed in the
10 adverse weather protocol.

11 4. Identification and evaluation of opportunities for improved
12 collaboration among Respondent and Los Angeles City Bureau of
13 Sanitation.

14 ii. The independent third party odor monitoring is not intended to supplant the
15 complaints received from the community, Van Gogh Charter School, or the
16 District's public odor complaint investigation policy and response process, nor
17 is it intended to provide evidence of the absence of any nuisance conditions.

18 b. Respondent will prohibit the unloading and dumping of all route collection trucks at the
19 landfill during the hours of 6 am through 9 am weekdays and Saturdays, commencing
20 effective Monday, March 20, 2017. The Hearing Board may consider revisiting this
21 restriction based on the effectiveness of odor control measures under this Order, to be
22 determined by the Hearing Board.

23 **Food Waste and Organics Diversion Program**

24 3. Respondent shall implement the Food Waste Diversion Program described in Exhibit C for
25 the purpose of increasing the diversion of Food Waste and organic materials from disposal at the Sunshine
26 Canyon Landfill. In order to implement the Food Waste Diversion Program, Respondent shall at a minimum
27 meet the following increments of progress:

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1 Agromin OC Chino Organics Recycling Compost Facility

- 2 a. Respondent shall, or shall cause Agromin OC to, within fifteen (15) business days of
3 issuance of this Order, submit to the District and any other required government
4 authorities, a permit application to implement Covered Aerated Static Pile (CASP)
5 composting (the "CASP Equipment") of up to 75 tons per weekday of food waste at the
6 Agromin OC Chino Organics Recycling Compost Facility, located at 8100 Chino Corona
7 Road, in Chino, California ("the Chino Facility"). Respondent shall pay for expedited
8 processing.
- 9 b. Respondent shall, or shall cause Agromin OC to, within fifteen (15) business days of
10 issuance of this District permit, purchase all equipment necessary to implement the
11 CASP at the Chino Facility.
- 12 c. Respondent shall, within sixty (60) business days of issuance of this District permit,
13 obtain all equipment necessary to construct the CASP at the Chino Facility.
- 14 d. Respondent shall, within seven (7) days of obtaining all equipment necessary to
15 implement the CASP at the Chino Facility, commence construction.
- 16 e. Respondent shall, within ninety (90) days of obtaining all equipment necessary to
17 implement the CASP at the Chino Facility, begin receiving food waste materials at the
18 Chino Facility that have been diverted from Sunshine Canyon Landfill.
- 19 i. Respondent shall demonstrate to the Executive Officer, by no later than
20 December 31, 2017, compliance with the required diversion of 75 tons per day
21 of food waste by December 31, 2017, and the required diversion of up to 37.5
22 tons per day of food waste by June 30, 2017, from Sunshine Canyon Landfill to
23 the Chino Facility.
- 24 ii. If Respondent is unable to achieve the required diversion of 75 tons per day of
25 food waste by December 31, 2017, Respondent shall submit a status report to
26 the Executive Officer and Hearing Board (attention ClerkofBoard@aqmd.gov),
27 and if required by the Executive Officer shall petition for a modification to this

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Order, by no later than June 16, 2017. The status report shall at minimum identify issues, obstacles, problem solving efforts, and a revised timeline.

iii. Respondent shall maintain records sufficient to quantify the diversion of food waste from Sunshine Canyon Landfill to the Chino Facility. Such records shall be certified to be true and accurate by a responsible corporate officer and made available to the District upon request.

American Transfer Station

f. Contingent upon Respondent’s receipt of the commercial franchise agreements from the City of Los Angeles for Zones SLA and NEV, expected to be awarded in December 2016, Respondent shall, by no later than December 1, 2018, cause to be designed, permitted, procured, constructed, and operated, a food waste pre-processing system at the Republic Services American Transfer Station, located at 1449 W. Rosecrans Avenue, Gardena, California (the “American Transfer Station”) , that complies with all the requirements of District Rule 410, and is capable of pre-processing up to 250 tons per weekday of organic waste. Should Respondent not receive the commercial franchise agreements from the City of Los Angeles for Zones SLA and NEV, Respondent, within 30 days of being so notified, shall propose an alternative facility to the Executive Officer to pre-process a proportionate amount of food waste and organics from Respondent’s share of the commercial waste stream still being collected by Respondent in the Sunshine Canyon Landfill waste-shed.

i. Respondent shall submit, by December 1, 2017, all required applications and requests for approval, including a complete application to the District for permits to construct for the air pollution control equipment for the food waste processing system at the American Transfer Station.

ii. Respondent shall, for each permit application or other necessary approval, request and pay for expedited processing when available.

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- 1 iii. Respondent shall demonstrate to the Executive Officer, by no later than March
2 30, 2019, that it is diverting 250 tons per day of food waste from Sunshine
3 Canyon Landfill to the American Transfer Station.
- 4 iv. If Respondent anticipates that it will not be able to divert 250 tons per day of
5 food waste from Sunshine Canyon Landfill to the American Transfer Station by
6 March 30, 2019, Respondent shall submit a status report to the Executive Officer
7 and the Hearing Board (attention ClerkofBoard@aqmd.gov), and if required by
8 the Executive Officer shall petition for a modification to this Order, by no later
9 than March 1, 2019. The status report shall at minimum identify issues,
10 obstacles, problem solving efforts, and a revised timeline.
- 11 v. Respondent shall maintain records sufficient to quantify in tons per day the
12 amount of food waste diverted from Sunshine Canyon Landfill to the American
13 Transfer Station. Such records shall be certified as true and accurate by a
14 responsible corporate officer and made available to the District upon request.

15 Innovative Waste Control & Falcon Transfer Station Transloading Program

- 16 g. Respondent shall, within thirty (30) days of issuance of this Order, implement a
17 transloading of bulk-delivered food waste program at the Falcon Transfer Station and at
18 the Innovative Transfer Station (the "Transloading Program") to divert at least 40 tons
19 per week of food waste from the Sunshine Canyon Landfill.
- 20 i. Respondent shall, by no later than July 1, 2017, submit a report to the Executive
21 Officer and the Hearing Board (attention ClerkofBoard@aqmd.gov) and the
22 District assessing the success of the Transloading Program, including records
23 quantifying the amount of food waste diverted, and the feasibility of
24 implementing the Transloading Program at Respondent's remaining four
25 Transfer Stations.
- 26 ii. If Respondent is unable to achieve the required diversion of food waste by July
27 1, 2017, from Sunshine Canyon Landfill by conducting the Transloading
28 Program, Respondent shall submit a status report to the Executive Officer and

1 the Hearing Board (attention ClerkofBoard@aqmd.gov), and if required by the
2 Executive Officer shall petition for a modification to this Order, by no later than
3 June 10, 2017.

4 Food Recovery Program

5 h. Respondent shall implement the Food Recovery Program described in Exhibit C, which
6 is made a part hereof, by performing the following:

- 7 i. Provide sufficient funding to Food Finders to purchase one hybrid-fueled pick-
8 up and delivery refrigerated truck and pay for all expenses associated with the
9 operation of the truck for one year, including, but not limited to, the cost to fuel,
10 maintain and insure the truck, and staff a delivery driver. The total purchase and
11 operational costs are not to exceed \$200,000. This vehicle shall be designated
12 for food recovery pick-ups from locations within the geographic area for which
13 such food waste would otherwise have been sent to Sunshine Canyon Landfill.
14 Such funding shall be provided by no later than February 1, 2017;
- 15 ii. Provide an additional \$30,000 in funding to Food Finders to be used for
16 marketing of the Food Recovery Program throughout the geographic area for
17 which food waste would otherwise be sent to Sunshine Canyon Landfill. Such
18 funding shall be provided to Food Finders by no later than February 1, 2017;
- 19 iii. Create and pay the costs associated with a flyer or other written material, to be
20 developed in concert with Food Finders, describing the Food Recovery Program,
21 to be included with all billing statements for one year to Respondent's customers
22 who produce food waste within the geographic area for which such waste would
23 otherwise be sent to Sunshine Canyon Landfill. This material shall first be
24 distributed to customers by no later than March 1, 2017;
- 25 iv. Provide reports to the SCAQMD as described below in subsection 3(i) that detail
26 the amount of food diverted pursuant to this Food Recovery Program that would
27 otherwise have been sent to Sunshine Canyon Landfill. Respondent shall consult
28 with Food Finders in developing these reports, which shall include to the extent

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feasible the success of various marketing strategies in diverting food waste from Sunshine Canyon Landfill.

- i. Respondent shall submit quarterly reports to the Executive Officer and the Hearing Board on the progress and results of the Food Waste and Organics Diversion Program, including but not limited to daily tonnage diverted from the landfill.
- j. Nothing in this Order shall prevent Respondent from achieving the required diversions using alternate facilities or methods.

Landfill Cover

4. Respondent shall continue the use of an Alternative Daily Cover (ADC), in lieu of using a nine inch daily compacted soil cover, throughout the duration of the approved pilot demonstration project that began in October 2015, in order to promote horizontal permeability in the landfill mass for the purposes of improving collection of landfill gas and improving the leachate collection system's ability to drain properly.

- a. Respondent shall provide to the District copies of all data provided to the SCL-LEA generated as a result of the pilot demonstration project and such other information as reasonably requested by the District. Respondent shall also provide any analysis used to determine the success or obstacles of the pilot demonstration project within ten (10) business days of finalizing the information.
- b. Respondent shall submit to the District within ten (10) business days of the conclusion of the pilot program, all reports generated from the pilot program and evidence demonstrating that it has completed the pilot program as determined by the Los Angeles County Departments of Public Works and Regional Planning requirements. Respondent shall also submit to the District within ten (10) business days of the conclusion of the pilot program written confirmation from the SCL-LEA that Respondent has duly completed the pilot program.

5. Respondent shall implement the intermediate cover enhancement pilot program as directed by the SCL-LEA, as may be amended by the Los Angeles County Department of Public Works.

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1 a. Respondent shall provide District staff with copies of all reports on the status and/or
2 results of the program submitted by Respondent to the SCL-LEA and such other
3 information as reasonably requested by the District.

4 6. Respondent shall conduct the intermediate cover program in a manner to be harmonized and
5 consistent with all local land use requirements, including the requirements in Los Angeles County's
6 Conditional Use Permit ("CUP"), including section 44A, and the landfill Implementation and Monitoring
7 Plans, and the City of Los Angeles "Q" conditions.

8 7. Respondent shall submit monthly District Rule 1150.1 surface monitoring results
9 (instantaneous and integrated readings) to the District for the enhanced monitoring grids that are involved in
10 the SCL-LEA intermediate cover enhancement pilot program and for the baseline comparative reference
11 control grid (Grid L11) within fourteen (14) business days after completion of the physical landfill monitoring
12 activities. This condition does not relieve Respondent from performing Quarterly District Rule 1150.1
13 surface emission reports on the overall landfill.

14 8. Respondent shall upon the issuance of this Order, apply additional soil cover on a minimum
15 of at least twenty (20) intermediate cover areas (as determined by the District, the SCL-LEA and Respondent)
16 designated as District Rule 1150.1 surface emissions monitoring grids that have exceeded the 25 parts per
17 million by volume methane maximum for integrated surface monitoring at least once during the last three (3)
18 quarters.

19 9. Respondent shall submit to the District for review and approval, within ninety (90) days of
20 issuance of this order, a proposal for additional methods/procedures for upgrading and improving the
21 additional areas of the landfill that have intermediate landfill cover, including appropriate methodologies,
22 metrics, and protocols for evaluating the performance.

23 a. Respondent's proposal shall consider and evaluate, at a minimum, the following options
24 (or combination of options): increased thickness of intermediate cover, use of lower
25 permeability intermediate/final cover materials, utilization of higher durability plastic
26 intermediate cover film material, higher compaction to increase density of the
27 intermediate cover, use of cured/mature compost to improve vegetative growth (and
28 potential bio filter affect), use of less steep intermediate slopes or other methods to

1 provide for better compaction of the side slopes, use of alternative spray on sealants,
2 (formulated for increased durability, wet weather, and odor control) to reduce
3 permeability of existing intermediate covered areas, and utilization of ClosureTurf® (or
4 product equivalent designed for intermediate cover usage).

5 10. Respondent shall expand the application of the SCL-LEA/District approved intermediate
6 cover upgrades to additional SCL-LEA designated District Rule 1150.1 surface emissions monitoring grids
7 if the data or other performance metrics demonstrate cover performance improvements (as determined by the
8 District, the SCL-LEA and Respondent). Respondent shall by no later than March 28, 2017, submit an
9 expeditious schedule for review by the Hearing Board to enhance those thirty-six intermediate cover areas
10 that have been identified as the most problematic in Petitioner's Exhibit #38.

11 **Improved Gas Collection Well Efficiency and Integrity**

12 11. Respondent shall expeditiously dewater wells being impacted by liquids.

- 13 a. Respondent shall provide monthly reports to the District and the SCL LEA on all landfill
14 gas collection wells which have more than 30% of their overall length or more than 30%
15 of their perforated area below grade filled with leachate or water. Respondent shall
16 provide a graphic map showing the location of each liquid "impacted well" every other
17 month. For the monthly reports, Respondent shall provide a description of the remedial
18 measure(s) taken to address the landfill gas collection wells that are impacted by liquids.
- 19 b. Respondent shall, within sixty (60) days of the issuance of this order, provide proposed
20 methodologies and monitoring procedures to the District that determine the level of
21 dewatering within each impacted well. Methods may include the measurement of the
22 gas flow at each landfill gas collection well impacted by liquids.
- 23 c. Respondent shall install dewatering pumps in gas wells affected by liquids identified in
24 the October 2016 well sounding no later than February 28, 2017. This includes
25 dewatering pumps in gas wells at the Landfill that do not have pumps installed as of
26 November 15, 2016.
- 27 d. Respondent shall also upgrade the site leachate collection system through the addition of
28 both increased air compressor and drain line infrastructure no later than February 28,

1 2017, to enable conveyance of liquids removed from the wells. Liquids from the existing
2 pumps and the new pumps will be pumped and monitored under the site's O&M
3 dewatering program guidelines (Exhibit D).

4 e. Respondent shall perform a complete well field liquid sounding on a quarterly basis to
5 further determine the presence or absence of liquids in each of the site's vertical gas
6 extraction wells and will address gas wells affected by liquids as described in Exhibit D.

7 f. Respondent shall maintain records relating to compliance with this Condition and shall
8 provide District staff with copies upon request.

9 **Well Integrity Testing Program**

10 12. No later than December 15, 2016, and in addition to the liquid management program
11 described in Section 11, Respondent shall commence integrity testing of all vertical gas wells
12 at the Landfill (estimated to require approximately 90 days) to evaluate the performance of
13 each gas well. Respondent shall correct any such well identified by the testing as ineffective
14 or impacted (other than by liquids) to the point that landfill gas flow is appreciably restricted
15 as identified by the test. The corrective action shall commence no later than 30-days after
16 such identification. Respondent shall commence the needed corrective action within the 30-
17 day time limit, and thereafter diligently prosecute the correction of the well as required. If
18 corrective action is infeasible, the well shall be abandoned in accordance with NSPS
19 regulations. Further, if corrective action is recommended but does not resolve the identified
20 issue in the gas collection well, it shall be abandoned in accordance with NSPS regulations.

21 13. Respondent shall maintain records relating to compliance with this Condition and shall
22 provide District staff with copies upon request.

23 **Treatment of Fresh Trash Odors**

24 14. Respondent shall submit to the District for review and approval (which will be conducted in
25 consultation with other regulatory agencies), within sixty (60) days of the issuance of this
26 Order, a proposal for additional best management practices to supplement Respondent's
27 existing practices intended control and treat the fresh trash odors (the "Revised Best
28 Management Practices Plan").

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- a. Such proposal shall consider and evaluate, at a minimum, the following options:
use of trash truck and transfer trailer unloading practices that minimize creation of odors, use of additional misting fan units (Dust Boss or equivalent) to treat odors onsite, use of alternative working faces located in more advantageous locations for early morning unloading, consideration of special procedures (e.g., immediate covering/burying of odorous loads at the working face) and other practices to mitigate fresh trash odors.
- b. Such proposal shall also consider, for use during the initial three hours of the opening of the landfill at a minimum, applications of Odor-Shell® (or equivalent product) designed for odor control for odorous loads identified during unloading and on exposed portions of the working face.
- c. Such proposal shall also consider and evaluate options to control, treat, and minimize the impact of the odors that leave the site, including a methodology to identify meteorological conditions before the start of operations to determine best procedures/practices taken to minimize odor transport into the neighborhood. The proposal shall also consider the utilization of innovative technologies such as dry (waterless) vapor-phase (gas) for treatment of fresh trash and landfill gas odors, which can be employed along potential odor pathways.
- d. Such proposal shall also consider and evaluate utilization, for use during the initial three hours at a minimum of the opening of the landfill, of backpack sprayer and/or other portable spray system (with odor neutralizer or equivalent product) for directed use on identified odorous loads during unloading.
- e. Such proposal shall also consider and evaluate utilization of stockpiled “odor buffering/adsorbing material” (e.g., compost, ground greenwaste, soil) at the working face. Respondent’s evaluation shall also consider and analyze the potential for enhancing adsorbent material with odor adsorbents or other odor neutralizers to increase effectiveness.

1 f. Respondent shall, within ten (10) business days of receiving written approval
2 from the District, implement the Revised Best Management Practices Plan. If a
3 “conditional approval” is granted, Respondent shall implement those
4 conditionally approved elements of the plan.

5 15. Respondent shall submit to the District for its review and approval (which will be conducted
6 in consultation with other regulatory agencies), within thirty (30) days of Respondent’s
7 receipt of the SCL-LEA findings and recommendations of programs for best management
8 practices for odor mitigation at transfer stations, an updated Odorous Load Management Plan
9 (the “Revised Odorous Load Management Plan”). This plan shall identify additional
10 measures to supplement Respondent’s existing best management practices to reduce odors at
11 the source, at transfer stations owned and/or operated by Respondent, and at the Facility. The
12 plan shall also consider periodic site assessments of each transfer station that sends waste to
13 the Facility for additional measures intended to abate odors.

14 g. Respondent shall, within ten (10) business days of receiving written approval
15 from the District, implement the Revised Odorous Load Management Plan. If a
16 “conditional approval” is granted, Respondent shall implement those
17 conditionally approved elements of the plan.

18 16. Respondent shall submit to the District, within ninety (90) days of the issuance of this Order,
19 an assessment on the feasibility of installing physical barriers and or dust/odor containment structures. The
20 assessment shall include an estimated timetable for improvements at the entrance road, including
21 consideration of a large physical visual berm lined with trees along the final realigned access road along with
22 other physical barriers (or containment systems) that can serve as a physical barrier to mitigate odors (e.g.,
23 controlled air movement, creating additional air turbulence or dispersion along odor travel pathways,
24 additional odor adsorption).

25 GENERAL CONDITIONS

26 1. Equipment and operations at the Facility are subject to the jurisdiction and regulatory
27 requirements of multiple agencies, including but not limited to the District, CalRecycle, Los Angeles
28 County Department of Public Works, Los Angeles County Regional Planning, City of Los Angeles

1 Planning Department, City of Los Angeles Bureau of Sanitation, and LACSD. The conditions in this Order
2 shall not in any way restrict or expand the scope of jurisdiction of any agency. If any agency that shares
3 jurisdiction over the Facility with the District requires Respondent to take any action that is inconsistent
4 with this Order, Respondent shall immediately contact the District by email at nsanchez@aqmd.gov and
5 describe the inconsistent provisions. Respondent shall endeavor to resolve the inconsistency with the
6 Executive Officer. If the inconsistency is resolved, Respondent shall immediately inform the Hearing
7 Board in writing. If the inconsistency cannot be resolved, Respondent shall petition for a hearing before the
8 Board for further proceedings. At such proceeding, only the provision in dispute shall be resolved by the
9 Hearing Board while the other conditions in this Order shall remain in full force and effect.

10 2. Respondent shall immediately contact the District (via email at nsanchez@aqmd.gov),
11 should the District's review of any of Respondent's submissions required hereunder cause the District to
12 conclude in writing that additional measures are necessary at the landfill to control odors and Respondent is
13 unable to agree to such measures. Such notice shall describe the reasons for the infeasibility of the
14 provisions or other concerns with the provision. Respondent shall endeavor to resolve the infeasibility with
15 the Executive Officer or his designee. If the feasibility of the provision cannot be resolved, Respondent
16 shall petition the Hearing Board for further proceedings. Such proceeding shall be limited to a hearing on
17 the imposition of the measure(s) described in the notice to the District as infeasible or otherwise
18 problematic.

19 3. Respondent shall, beginning on January 15, 2017, submit monthly tonnage reports to the
20 Executive Officer and the Hearing Board and identify the amount of tonnage diverted from the landfill as a
21 result of the delay in the unloading/dumping of all transfer trailer loads during early morning hours and the
22 Food Waste and Organics Diversion Program.

23 4. Any notices, reports, or other information required by this Order shall be provided to the
24 District (via email at nsanchez@aqmd.gov).

25 5. Respondent shall submit a timely petition to modify this Order if Respondent anticipates it
26 is unable to meet any increment of progress ordered herein, or may otherwise not comply with the terms of
27 this Order. Respondent shall notify the District via email (Attn: Nicholas Sanchez, nsanchez@aqmd.gov)

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1 upon learning of any such anticipated delay or need to request changes in conditions or the final compliance
2 deadline.

3 6. The Hearing Board shall hold a hearing at 9 am on March 29, 2017, to consider the
4 Respondent's proposed expedited schedule for the enhancement of intermediate cover areas; and to review
5 the status of this matter and consider the modification and/or extension of this Order.

6 7. The Hearing Board shall retain jurisdiction over this matter until **June 30, 2019**, or until
7 Respondent has met all Conditions and Increments of Progress hereunder, whichever occurs first, unless the
8 Order is amended or modified.

9 8. The Hearing Board may modify the Order for Abatement without the stipulation of the parties
10 upon a showing of good cause, therefore, and upon making the findings required by H&S Code §42451(a)
11 and District Rule 806(a). Any modification of the Order shall be made only at a public hearing held upon 10
12 days published notice and appropriate written notice to Respondent.

13 9. This Order for Abatement is not and does not act as a variance, and Respondent is subject to
14 all rules and regulations of the District, and to all applicable provisions of California law. Nothing herein
15 shall be deemed or construed to limit the authority of the District to issue Notices of Violation, or to seek
16 civil penalties, criminal penalties, or injunctive relief, or to seek further orders for abatement, or other
17 administrative or legal relief.

18 BOARD MEMBER: 

19 Julie Prussack, Vice Chair

20
21 DATED: 3/14/17

PROOF OF SERVICE BY MAIL

I, the undersigned, declare that I am employed in the **County of Los Angeles, State of California**. I am over the age of eighteen years and I am not a party to the within action. My business address is **21865 Copley Drive, Diamond Bar, California 91765**.

On **March 17, 2017** I deposited in the **United States Mail** at **Diamond Bar, California**, an envelope sealed and addressed to

**THOMAS BRUEN ESQ
LAW OFFICES OF
THOMAS M BRUEN
1990 N CALIFORNIA BLVD
STE 608
WALNUT CREEK CA 94596**

**WILLIAM BECK
LATROP GAGE
2345 GRAND BLVD
SUITE 2000
KANSAS CITY MO 64108**

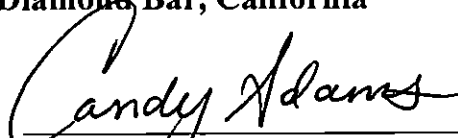
CASE FILE NO. 3448-14

which, envelope contained a true and correct copy of the attached **Findings and Decision and/or Minute Orders** before the **Hearing Board**, which envelope was then sealed and placed for collection, mailing and deposit on the above date, in the **United States Postal Service**, following ordinary business practices.

I am readily familiar with the practice of this office for collection and processing of correspondence for mailing with the **United States Postal Service**; this correspondence would be deposited with the **United States Postal Service** on the above date in the ordinary course of business.

I declare under penalty of perjury under the laws of the **State of California** that the foregoing is true and correct.

Executed on **March 17, 2017** at **Diamond Bar, California**



Candy Adams
Office Assistant