

**BEFORE THE HEARING BOARD OF THE
SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT**

In The Matter Of:

SOUTH COAST AIR QUALITY
MANAGEMENT DISTRICT,

Petitioner,

v.

BAKER COMMODITIES, INC.,

[Facility ID no. 800016]

Respondent.

Case No. 6223-1

**[PROPOSED] FINDINGS AND
DECISION GRANTING SECOND
MODIFIED ORDER FOR ABATEMENT**

Dates: May 29, 2024

Time: 9:30 a.m.

Place: Hearing Board Room
South Coast Air Quality
Management District
21865 Copley Drive
Diamond Br, CA 91765

Baker Commodities Inc.'s ("Baker" or "Respondent") request to modify the June 21, 2023 Modified Order for Abatement ("First Modified Order for Abatement") to allow the facility located at 4020 Bandini Boulevard, Vernon, CA (the "Facility"), subject to certain improvements being constructed, to operate as a collection center for the receipt and short-term storage of raw rendering material within a Permanent Total Enclosure before transportation of the material offsite to a licensed rendering or processing facility, was heard on _____, pursuant to notice provided in accordance with the provisions of California Health and Safety Code, sections 40823 and 42451, subdivision (a), the South Coast Air Quality Management District's ("District" or "South Coast AQMD") Rule 812, and the Hearing Board Rules and Procedures, Rule 8, subdivision (k).

BACKGROUND

1. In 2022, the Hearing Board found Baker in violation of Rule 415, 2004, and 3002, and its permit conditions as set forth in the Hearing Board's Order for Abatement ("Original Order"). The Original Order shut down Baker's rendering, trap grease, and wastewater processing operations, until the Facility put certain operations or equipment into a permanent total enclosure or closed system. In 2023, the Hearing Board issued the First Modified Order for Abatement to

allow the Facility to operate equipment necessary for its trap grease and used cooking oil operations and its associated wastewater treatment systems.

FINDINGS OF FACT

The Hearing Board finds and decides as follows:

1. Baker has decided to cease cooking and downstream operations related to rendering of animal products (colloquially known as, “rendering”) and memorialize that in the relevant permits. Instead, Baker will utilize the Facility as a collection center for the receipt and short-term storage of raw rendering material within a Permanent Total Enclosure before transportation of the material offsite to a licensed rendering or processing facility and will make certain substantial capital and operational improvements at the Facility as further described in the Order and Conditions below.

CONCLUSIONS

1. Good cause exists to issue this Second Modified Order to allow Baker to operate, at the Facility, a collection center for the receipt and short-term storage of raw rendering material within a Permanent Total Enclosure before transportation of the material offsite to a licensed rendering or processing facility. This is in addition to its existing used cooking oil and trap grease recycling and associated wastewater operations.
2. The Second Modified Order will allow Baker, subject to the conditions set forth in Attachment A, to operate a collection center, while it is constructing three new capital improvements described in section 7 of Attachment A.
3. This Second Modified Order shall terminate upon Baker’s achievement of final compliance and notice thereof to the Hearing Board and the District. Final compliance is defined as the issuance of the permits to operate the three new enclosures—over the (i) grease pit trash area, (ii) J&M skimmer trash bin, and (iii) Centrisys trash bin (section 7 of Attachment A)—and issuance of the permit to operate the expanded raw material receiving area.
4. Upon termination of the Second Modified Order and subject to permitting, Baker may continue to operate as a collection center with permanent capital and operational

improvements in effect, in addition to its used cooking oil and trap grease recycling and associated wastewater operations.

ORDER AND CONDITIONS

THEREFORE, based on the Findings of Fact and evidence and testimony presented at the hearing, and good cause appearing, the Hearing Board orders Baker to abide by the modified conditions set forth in Attachment A. This Second Modified Order fully replaces both the First Modified Order of Abatement and the Original Order.

This Second Modified Order is not and does not act as a variance; Baker is subject to all rules and regulations of the District and to all applicable provisions of California law. Nothing herein shall be deemed or construed to limit the authority of the District to issue Notices of Violation, to seek civil penalties or injunctive release, or to other administrative legal relief. The Findings of Fact are based on evidence presented by the Executive Officer and Baker as of the date hereof.

Good cause appearing, it is so ordered.

BOARD MEMBER: _____

DATE: _____

ATTACHMENT A

Second Modified Conditions for Baker Commodities

1. Respondent shall not resume grinding, cooking and downstream operations related to rendering of animal products at the Facility. Respondent shall disconnect (if not already) and keep disconnected any gas, fuel, and/or steam lines to cookers used for rendering, including but not limited to Device D-411 and D-224. Within 14 days of the Second Modified Order's effective date, Respondent shall pay expedited permit application fees and submit any necessary additional permit applications to modify other processes as may be necessary to operate as a collection center.
2. If Respondent's permit application related to its raw materials receiving area enclosure expansion is withdrawn, denied or rejected, Respondent shall submit a new permit application to operate as a collection center within 7 days from the date of withdrawal, denial or rejection.
3. Respondent may use the Facility as a collection center, which is the receipt of raw rendering material for the purpose of short-term storage within a Permanent Total Enclosure before transportation of the material offsite to another licensed rendering plant or pet food processor. The location of the collection center operation involved is identified in **Exhibit A**. Respondent shall not use the Facility as a collection center, until applications for permit to construct the three enclosures listed in 7.a. have been deemed complete. If any of the three permits to construct have not been issued within 120 days of the order or if any of the applications for any of these three enclosures are rejected or denied, Respondent shall cease operating as a collection center. Respondent shall submit a new permit application (or applications) within 7 days of the denial or rejection. Respondent may resume operating as a collection center once all three permits to construct have been issued.
4. Respondent shall not use the Open-Air Pit to store any "sludge" or water-bearing waste generated from the Facility unless such water-bearing waste is in an enclosure, covered container, or within a closed system.
5. Respondent may operate its wastewater treatment system to process rainwater, washdown water, and water related to processing of used cooking oil.
6. Respondent shall continue to comply with all obligations to operate its trap grease deliveries or process trap grease, including any current permit requirements for fully enclosing or putting into a closed system elements of the wastewater treatment system.
7. Respondent shall implement the following capital improvements:
 - a. **New Capital Improvements:** Baker shall construct enclosures over the (i) grease pit trash area, (ii) J&M skimmer trash bin, and (iii) Centrisys trash bin, the locations of which are identified in **Exhibit A**.¹ Baker shall apply for any other permits that may be necessary to construct such features within 30 days of approval of this Second Modified Order. Baker shall complete construction of the three enclosures within 120 calendar days of the issuance of District Permits to Construct and notify the District of completion of each enclosure. If the enclosures are not completed within 90 days, Baker shall cease its collection operations, unless otherwise agreed with the District,

¹ The Device ID Numbers and photographs of each feature are set forth in **Exhibit B**. Baker has already submitted its permit applications and fees to the District for each of the enclosures.

and shall notify the District. If the District does not agree to continued collections operations after 90 days, Baker may submit a request for extension to the Hearing Board to continue collections operations. Baker shall suspend collection operations until such enclosures are complete or until the Hearing Board has approved its request for extension of time for continued collections operations pending completion. Baker shall comply with Permits to Construct the capital improvements, including source test requirements.

- b. If the District requests additional information to process the applications for enclosures and the raw material area expansion, Baker shall provide such additional information within 3 working days, or within the timeframe requested by the District, whichever is later.
8. All trash or wastewater, digested sludge shall be disposed of in roll-off bins that will remain covered except when such bins are being filled. This condition applies to devices, including but not limited to D-269, D-329, D-234, D-368, and D-369. When material is dropped into roll-off bins, the bins shall have its freeboard height enclosed.
 9. For any equipment that discharges trash materials or digested sludge from trap grease wastewater operations into trash bins via a freeboard drop, Respondent shall cover the free board drop.
 10. Collections Operations Conditions
 - a) Baker shall not begin collections operations until applications for the permit to construct the three enclosures in 7.a. are deemed complete.
 - b) Baker shall store a maximum of 60,000 lbs. of Hard Material in its Raw Material Enclosure at any time, prior to completion of the extension of the Raw Material Enclosure. No other raw material shall be stored in the Raw Material Enclosure. "Hard Material" is defined as animal fat and bone, including animal carcasses and parts, packing house or grocery store cuttings and out-of-date products, viscera, offal, feces and other organic matter generated by food processors, but expressly excluding any trap or restaurant grease material.
 - c) Hard Material shall only be received from 8:00 am to 8:00 pm.
 - d) Baker shall only receive 15 deliveries of Hard Material each day.
 - e) No storage of Hard Material shall remain overnight at the Facility. By 9:00 pm each day, all Hard Material shall be removed from the Facility.
 - f) Baker shall comply with Rule 415(e), including the washdown provision.
 - g) Baker shall inspect the exterior of the Raw Material Enclosure daily, to ensure that no Hard Material escapes from the Raw Material Enclosure to the exterior.
 - h) If Hard Material is discovered to have escaped from the Raw Material Enclosure to the exterior, Baker shall promptly clean up such material, investigate how such material escaped, and take corrective action to prevent Hard Material from escaping in the future.
 - i) Baker shall not load or unload any Hard Material outside of the Raw Material Enclosure.
 - j) Baker shall keep records, in the form of weight tickets from the Facility scale, of the inbound and outbound material to demonstrate compliance with the 60,000 lbs. of Hard Material in its Raw Material Enclosure. The records shall be made readily

available during any inspection or upon any request from South Coast AQMD personnel.

- k) Respondent shall send the previous month's material records to South Coast AQMD (Attn: Paolo Longoni at plongoni@aqmd.gov) on the first Tuesday of each month.
 - l) If an odor is detected at or beyond the property line of the Facility by South Coast AQMD personnel and/or site staff, the Respondent shall determine the odor source(s) as soon as possible and shall undertake remedial measures immediately, and no later than 30 minutes, to correct the problem. If after remedial measures are taken, an odor is still detected at or beyond the property line of the Facility, Respondent shall take additional remedial measures as requested by the South Coast AQMD personnel, including but not limited to immediately foregoing receipt of additional materials for collection or removal of existing materials within 3 hours.
 - m) Respondent shall keep a contemporaneous daily log of odors detected at or beyond the property line of the Facility by South Coast AQMD personnel and/or on site staff and any remedial measure(s) taken. Such records shall be available to South Coast AQMD staff upon request.
11. Respondent shall notify the Clerk of the Hearing Board (ClerkofBoard@aqmd.gov) and South Coast AQMD inspector (plongoni@aqmd.gov) within 7 calendar days of achieving final compliance.
 12. A hearing on the status on the matter and possible modification of the order shall be heard on August 7, 2024, or as soon thereafter as the Hearing Board and the parties may schedule. Upon the stipulation of both parties, the hearing may be requested to be taken off calendar.
 13. The Second Modified Order automatically terminates following:
 - a. Respondent achieving final compliance, which is the issuance of the Permits to Operate the new capital improvements described in Section 7 and Permit to Operate the expanded raw material receiving area enclosure, and
 - b. Respondent's notification to the Clerk of the Hearing Board and the District of final compliance.

EXHIBIT A

Baker Commodities – LA Division
Figure of Facility Identifying Key Features

November 2023

KEY NOTES (THESE NOTES APPLY TO THIS SHEET ONLY)
ALL ITEMS ARE CONSIDERED NEW UNLESS NOTED OTHERWISE

1	EXISTING MAIN OFFICE BUILDING	6,222 SF
2	EXISTING TRUCK SCALE	770 SF
3	EXISTING LABORATORY BUILDING	2,032 SF
4	EXISTING MEAT MEAL BUILDING	4,065 SF
5	EXISTING GARAGE BUILDING	6,579 SF
6	EXISTING NEW CONSTRUCTION AND MAINTENANCE SHOP	9,009 SF
7	EXISTING MAINTENANCE OFFICE	290 SF
8	EXISTING REFINERY BUILDING	7,626 SF
9	EXISTING OFFICE AND LUNCH ROOM	1,371 SF
10	NEW ENGINEERING OFFICE	672 SF
11	EXISTING P-15 PLANT BUILDING	4,179 SF
12	EXISTING MAIN PLANT BUILDING	4,982 SF
13	EXISTING BOILER BUILDING	4,032 SF
14	RAW MATERIAL PIT ENCLOSURE	5,775 SF
15	WASTE WATER TREATMENT PLANT	14,200 SF

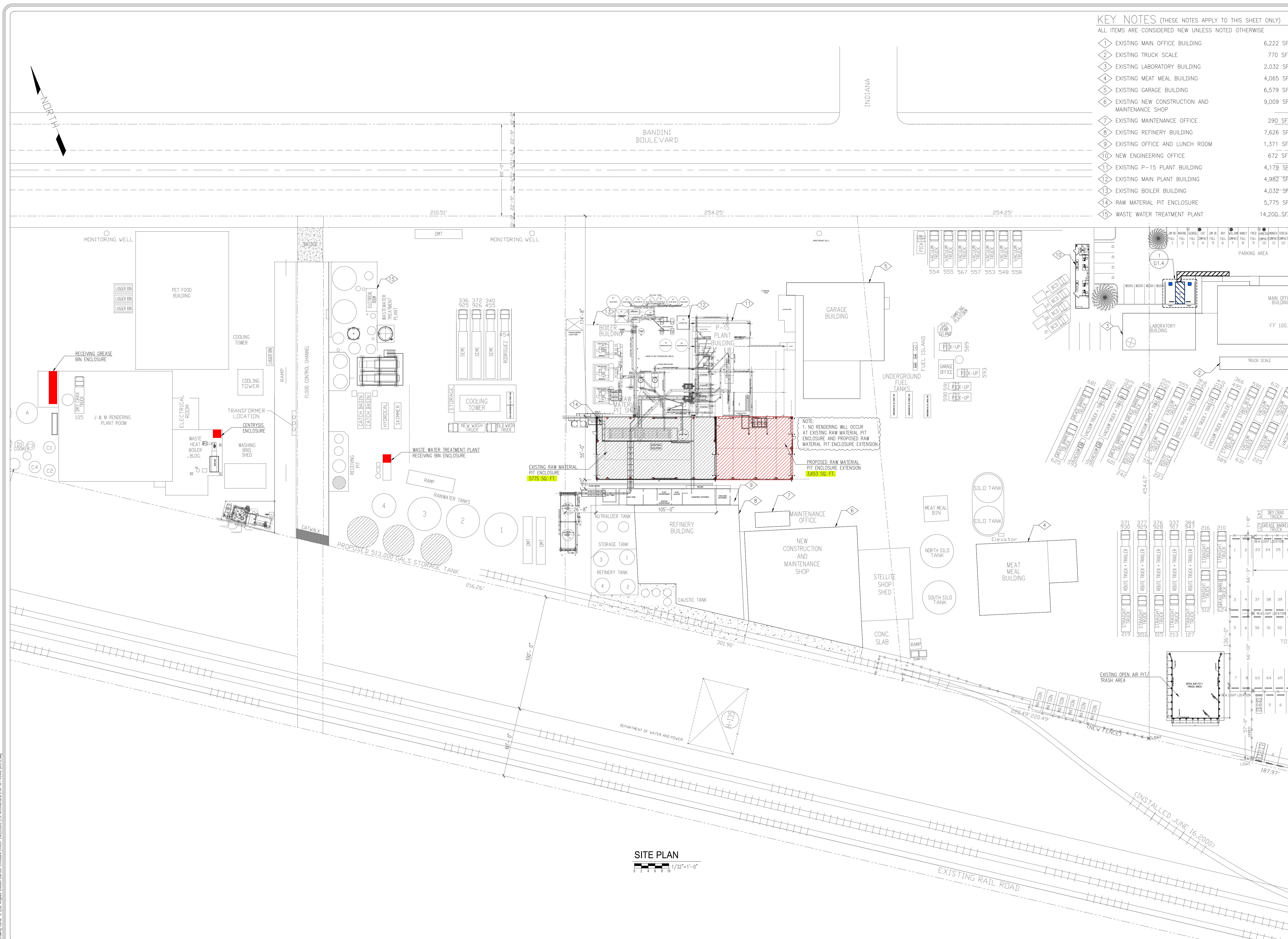
REV	DATE	DESCRIPTION
1		
2		
3		
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ENGINEER

PROJECT: **PROPOSED ENCLOSURE**
4020 BANDINI BOULEVARD, LOS ANGELES, CALIFORNIA 90023
DRAWING TITLE: **SITE PLAN**

Baker Commodities, Inc.
LOS ANGELES DIVISION
4020 Bandini Boulevard
Los Angeles, California 90023

DRAWN BY: **VMDM**
DATE: **10.27.23**
SCALE: **AS SHOWN**
JOB NUMBER: **--**
PROJECT NUMBER:
DRAWING NUMBER: **AS1.2**



SITE PLAN
1/32"=1'-0"

Drawn name: A:\User\Angela\Drawings\Enclosure\Bldg\ENCLOSURE\1.0_Architectural\FOR_APPROVAL\AS1.2.dwg

EXHIBIT B

Baker Commodities – LA Division New Enclosure Photographs and Device ID Nos.

April 2024

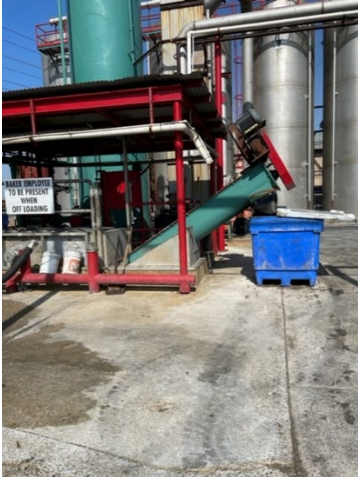
1. Grease Pit Trash Bin Area

Plan to tie the grease pit trash area enclosure into the existing water plant scrubber.

SCAQMD Description: WWTP Receiving Pit, Liquid Receiving, Waste Water

Device ID No.: D328 and D329

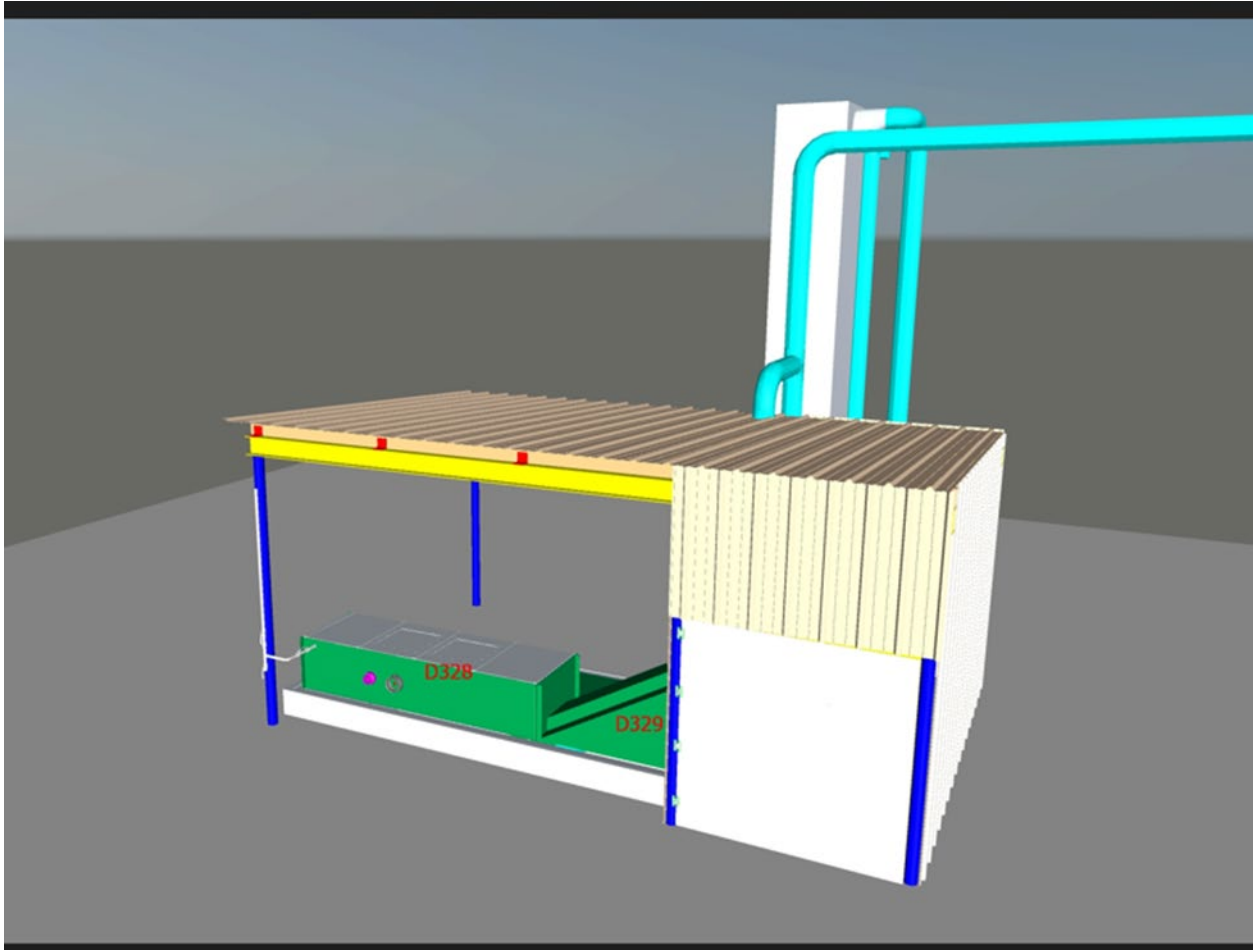
Current photographs of area:



**Baker Commodities – LA Division
New Enclosure Photographs and Device ID Nos.**

April 2024

Depiction of New Enclosure:



Baker Commodities – LA Division New Enclosure Photographs and Device ID Nos.

April 2024

2. J&M Skimmer Trash Bin

Trap grease skimmer collects grease to put into bins.

SQAQMD Description: J&M Skimmer, Clarifier, Catch Basin

Device ID No.: D269

Current photographs of area:



**Baker Commodities – LA Division
New Enclosure Photographs and Device ID Nos.**

April 2024

Depiction of New Enclosure:



Baker Commodities – LA Division New Enclosure Photographs and Device ID Nos.

April 2024

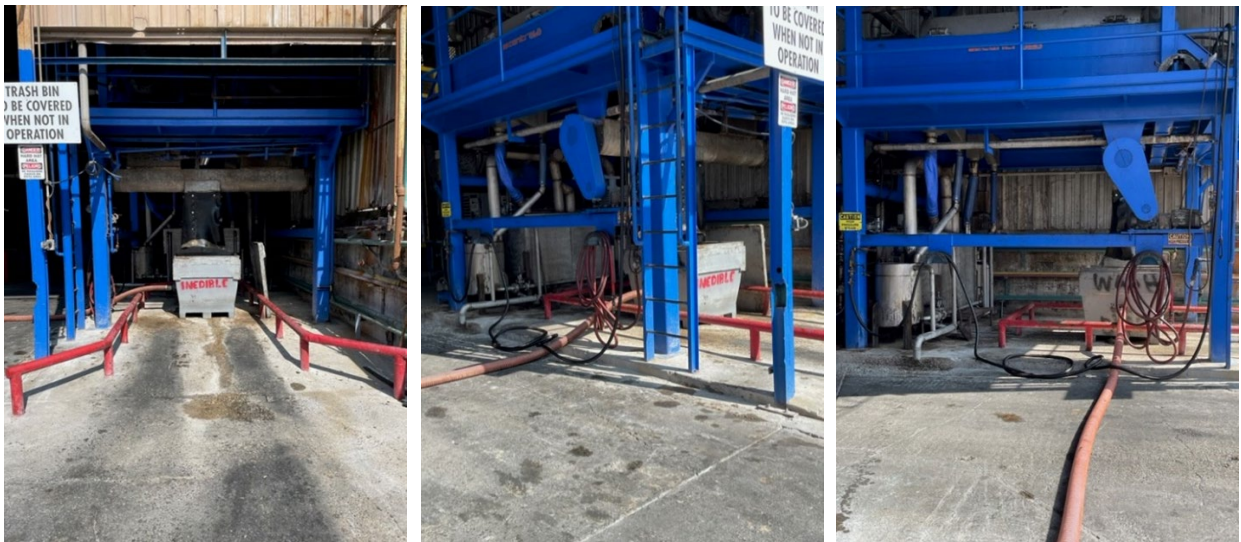
3. Centrisys Trash Bin

Collects sludge/trash from the Centrisys. Will tie the Centrisys trash area into the existing after-burner at onsite.

SCAQMD Description: Centrisys, Centrifuge, Horizontal Drum

Device ID No.: D368 and D369

Current photographs of area:



**Baker Commodities – LA Division
New Enclosure Photographs and Device ID Nos.**

April 2024

Depiction of New Enclosure:

