

Proposed Rule 2306 – Freight Rail Yards

Working Group Meeting

04/17/2024 9:00 am (PST) South Coast AQMD Join Zoom Webinar Meeting - from PC or Laptop https://scaqmd.zoom.us/j/92293212248
Zoom Webinar ID: 922 9321 2248
Teleconference Dial In (669) 900-6833

Agenda

Summary of Previous Working Group Meeting

Rule Overview

Rule Language Components

- Requirements
- Reporting
- Notifications
- Others

Next Steps

Summary January Working Group Meeting



January 17, 2024 ~100 participants

Provided background on PR 2306 rulemaking and overview of mobile emission sources at freight rail yards Shared a preliminary overview of rule applicability and how PR 2306 would interact with state regulations

Introduced initial rule design for emission reduction and infrastructure reporting

Stakeholder Feedback Received January Working Group Meeting

Many community stakeholders expressed support for the initial rule concept presented and requested staff to:

Ensure accurate facility emission inventory for rule enforcement

Seek opportunities
to reduce emissions
beyond local
implementation of
recently adopted
state rules

Consider earlier emission reduction targets than the proposed initial milestone year

PR 2306 Overview

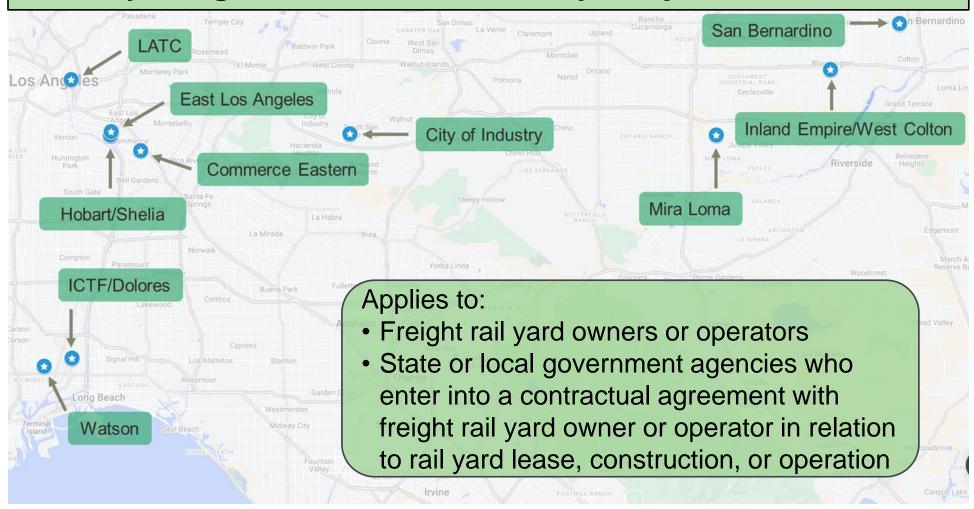
Purpose and Overview

Reduce NOx Emissions Associated with Freight Rail Yards

- Ensure NOx reductions in our region are proportionally no less than statewide reductions from CARB's *In-Use Locomotive* and *Advanced Clean Fleets (ACF)* regulations
- Incorporates milestone reporting on the planning, development, and use of zero emission infrastructure
- Provide compliance flexibility by allowing:
 - Reductions from any mobile source attracted to freight rail yards
 - An optional compliance pathway for freight rail yards facing reduced throughput
- Effective upon federal approval

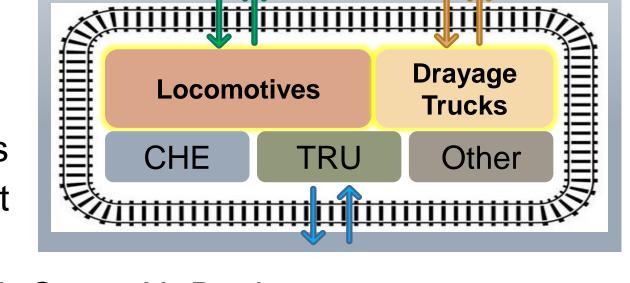
Applicability

Key Freight Rail Yards Potentially Subject to PR 2306



Emission Sources At Freight Rail Yards

- PR 2306 is designed to reduce emissions from mobile sources attracted to freight rail yards
- CARB's recent regulations address locomotive and truck emissions but would not necessarily result in proportional reductions in the South Coast Air Basin



 PR 2306 builds off CARB regulations, but would allow reductions from all applicable mobile sources

PR 2306 Overview Emission Reductions

Default Target (Projections)

- Based on projected statewide implementation of applicable state rules
- Emission reductions compared to the reference scenario

Freight Rail
Yard
Milestone
NOx
Emission
Reduction
Targets

Multiple
Pathways
to Meet or
Exceed
Targets

Compliance Flexibility

Reporting

Alternative Target (Actual*)

*If compliant with CARB regulations

- Consistent with operator's actual statewide compliance with applicable state rules
- Emission reductions compared to the reference scenario
- Additional Option for Facilities with Reduced Throughput

Optional

- Same target setting as in 1 or 2
- Emission reductions compared to the base period
- No dirtier equipment used/visited

PR 2306 Overview

Reporting

Freight Rail Yard Milestone NOx Emission Reduction Targets Required to meet or exceed targets

Reporting



Milestone Year Reports

Initial Reports

Initial Facility Information Report

Contains Base Period fleet mix information and activity data

Initial ZE Infrastructure Report

 Provides information on installed infrastructure and planned infrastructure developments

Milestone Compliance Report

 Demonstrates compliance with emission reduction target and provides supporting information

ZE Infrastructure Status Report

 Provides updates on installed infrastructure and status of ongoing and new infrastructure developments

ZE = Zero Emission 10

Emission Reductions Requirements

Emission Reduction Requirements Default Targets

Meet or Exceed %
Default Emission
Reduction Targets for
Each Milestone Year

Milestone Years

Year that PR 2306 goes into effect

+3 years

+6 years

+9 years

+12 years

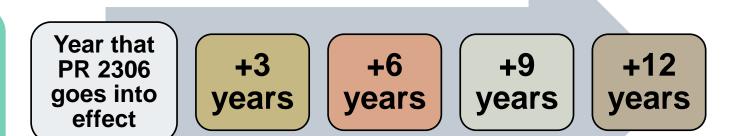
(Relative to a <u>reference scenario</u> absent PR 2306 and CARB's In-Use Locomotive and ACF regulations)

- Percent emission reductions are <u>predetermined</u> based on <u>projected</u> statewide compliance with CARB's In-Use Locomotive and ACF regulations
- Projections conducted by CARB in its regulatory impact analysis^{1,2}

Emission Reduction Requirements

Alternative Targets*

Meet or Exceed %
Alternative Emission
Reduction Targets for
Each Milestone Year



Milestone Years

(Relative to a <u>reference scenario</u> absent PR 2306 and CARB's In-Use Locomotive and ACF regulations)

- Percent emission reduction to be determined based on actual compliance with CARB In-Use Locomotive and ACF regulations
- Freight rail yard operator must provide statewide data from all their freight rail yards in California to support alternative target setting

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Default Emission Reduction Target

Emission Reduction Requirements Compliance Demonstration Using Rule Methodology

- Facility emission reductions potentially consisting of:
 - Reductions from compliance with CARB's In-Use Locomotive and ACF regulations
 - Optional reductions from other mobile sources attracted to the freight rail yard
- Compared to the reference scenario emissions (calculated using rule methodology appendix)
- Facility demonstrates compliance by meeting or exceeding emission reduction target 1 or 2 for each milestone year Note: Reference scenario is absent of applicable state rules and PR 2306.







Emission Reduction Requirements

Additional Option for Facilities with Reduced Throughput

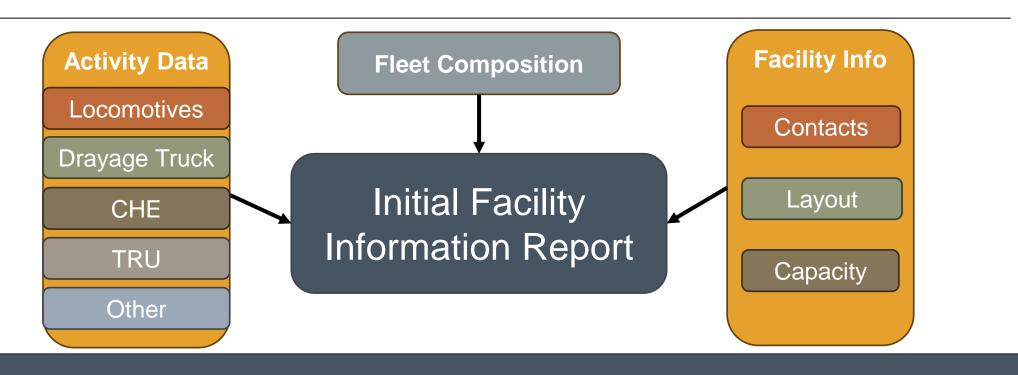
- Additional option for freight rail yards with throughput in milestone year that is lower than base period, provided:
 - Equipment/vehicles must be no dirtier than base period
- Facility actual emissions in milestone year compared against base period
- Percent reduction must meet or exceed emission reduction target 1 or 2 for each milestone year

Optional



Reporting Requirements

Initial Reports: Initial Facility Information Report



- Establishes a benchmark for activity at each freight rail yard
- Due no later than 90 calendar days after PR 2306 goes into effect or 90 calendar days
 after the second anniversary of a Freight Rail Yard beginning operations, whichever is later

Initial Reports: Initial Zero Emission Infrastructure Report

Initial Zero Emission Infrastructure Report

ZE Infrastructure Development

On-Site

Installed

Ongoing

Planned

Off-Site

Installed

Ongoing

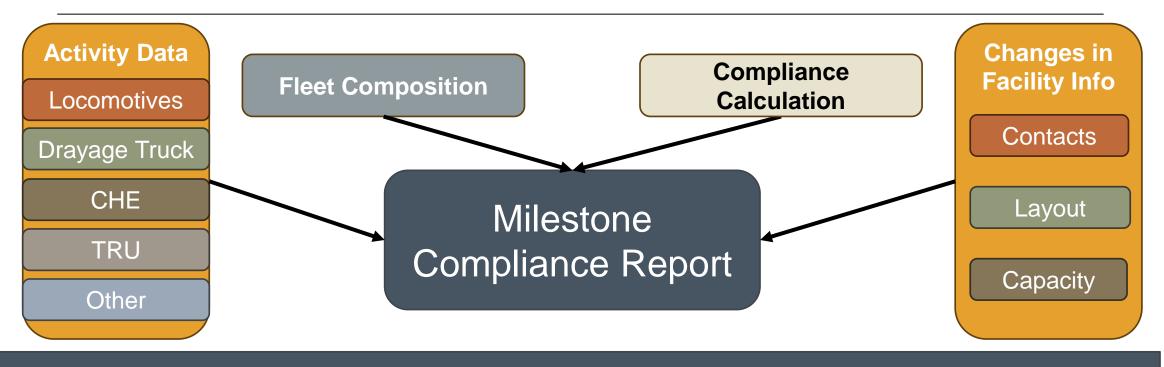
Planned

- Due no later than 90 calendar days after: (whichever is later)
 - PR 2306 becomes effective, or
 - Second anniversary date of a Freight Rail Yard beginning operations
- Provides information on any installed, ongoing, or planned infrastructure development to comply and/or support in implementation of state regulations and state SIP strategy*
- May be submitted either <u>per Freight Rail</u>

 Yard **or** for a group of Freight Rail Yards

 under the same operator

Milestone Reports: Milestone Compliance Report



- Provides calculations to demonstrate compliance with emission reduction target and periodic updates of facility operations
- Due no later than July 1st of the calendar year following a Milestone Year

Milestone Reports: Zero Emission Infrastructure

Zero Emission Infrastructure Status Update Report

ZE Infrastructure Development

On-Site

Installed

Ongoing

Planned

Off-Site

Installed

Ongoing

Planned

- Due July 1st of the calendar year following a Milestone Year
- Provides updates on:
 - Annual usage of any installed infrastructure
 - Increments of progress on ZE infrastructure development
 - Newly planned projects
 - Long term planning
- May be submitted either <u>per Freight Rail</u>

 <u>Yard</u> **or** <u>for a group of Freight Rail Yards</u>

 under the same operator

Notifications

Notifications

Notifications are submitted to the Executive Officer when a qualifying event occurs that brings changes to reporting and compliance

Change of Owner/Operator

- Reported no later than one month prior to the change of owner/operator
- Includes:
 - Updated facility contact information
 - Anticipated changes in facility information due to transition
- Subsequent notification from new owner/operator within one month after the change

New Freight Rail Yard Proposal

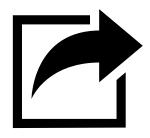
- Reported no later than 12 months prior to initial construction of the new freight rail yard or a freight rail yard beginning operation after PR 2306 becomes effective
 - Whichever is later
- Includes facility information, such as:
 - Facility Contact
 - Address and geographic Information
 - Estimated fleet information and anticipated capacity

Notifications

Freight Rail Yard Shutdown

- No later than one month prior to permanent shutdown
 - Date of shutdown
 - Reason for ceasing operations





Exceedance of Low Activity Exemption

- No later than Jan. 31 of the year after a freight rail yard exceeds the annual switching activity threshold
 - Initial Facility Information Report
- Initial Zero Emission Infrastructure Report
- Provides onramp for previously exempted low-activity facilities to comply with PR 2306 requirements

Freight Rail Yard Exemptions

PR 2306 includes the following exemptions for facilities meeting specific prerequisites:

Low Activity Exemption

Exempt from Emission Reductions and Reporting Requirements

Not an intermodal rail yard

and

Annual switching activities occur less than a certain number of days

Completely Exempt

Used for on-port rail switching and

Would be addressed by other rules under Regulation XXIII

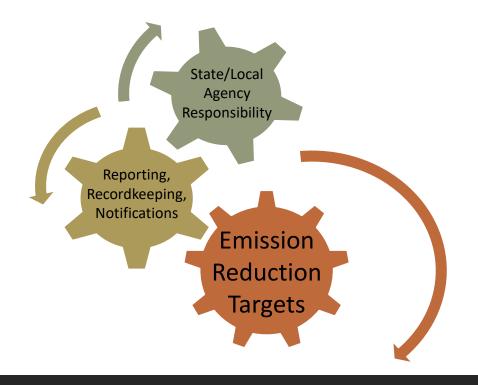
State or Local Agency Responsibility

State and local government agencies play a role by including PR 2306 compliance requirements in contracts with freight rail yards

Any state or local government agency that opens/reopens a contractual agreement with a freight rail yard while PR 2306 is in effect must include terms for compliance with PR 2306 requirements including:

- Compliance with emissions reductions targets
- Compliance with reporting, notification, and recordkeeping requirements

A **Contractual Agreement** is a legally enforceable written agreement entered into by two or more parties in relation to the lease, construction, or operation of a Freight Rail Yard.



Severability

PR 2306 includes a severability provision that allows the rule to continue to be in effect even if part of the rule may not be enforced.

PR 2306

Requirement A

Requirement B

Requirement C

Requirement D

Requirement E

Enforcement of PR 2306 Before Ruling

Hypothetical Example

Requirement A becomes unenforceable due to judicial order

PR 2306

Requirement B

Requirement C

Requirement D

Requirement E

Enforcement of PR 2306 After Ruling

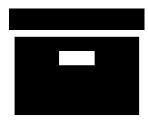
Other

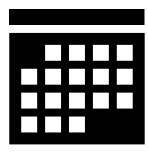
□ Recordkeeping

- Records that document accuracy/validity of information
- Kept by Owner/Operator of Freight Rail Yard for at least seven years after submittal deadline
- Available to Executive Officer within 72 hours of their request

Effective Date

 The provisions of this rule are effective on the date they are federally approved as part of the California State Implementation Plan





PR 2306 Next Steps

Hybrid Public Workshop in late May 2024

In-Person Community Meetings in May-June 2024

Wilmington

Inland Empire

East Los Angeles

Public Hearing in August 2024

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Sign up for the mailing list at: https://www.aqmd.gov/sign-up (select "Rule 2306 - Freight Rail Yards")

For more information, visit: www.aqmd.gov/fbmsm (click into "Rail Yard and Intermodal Facilities")